# SACRAMENTO AREA FLOOD CONTROL AGENCY

Independent Auditor's Reports,
Management's Discussion and Analysis,
Basic Financial Statements, and Required
Supplementary
Information

For the Fiscal Year Ended June 30, 2019



# SACRAMENTO AREA FLOOD CONTROL AGENCY For the Fiscal Year Ended June 30, 2019

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# **Independent Auditor's Report**

To the Board of Directors Sacramento Area Flood Control Agency Sacramento, California

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Sacramento Area Flood Control Agency (SAFCA), as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise SAFCA's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of SAFCA as of June 30, 2019, and the respective changes in financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of revenues, expenditures and changes in fund balance – general fund – budget and actual, the schedule of SAFCA's proportionate share of the net pension liability, schedule of SAFCA's contributions, and the schedule of changes in the total OPEB liability and related ratios, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2019 on our consideration of SAFCA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering SAFCA's internal control over financial reporting and compliance.

Sacramento, California December 20, 2019

As management of the Sacramento Area Flood Control Agency (SAFCA), we offer readers of SAFCA's financial statements this narrative overview and analysis of the financial activities of SAFCA for the fiscal year ended June 30, 2019.

Please read it in conjunction with SAFCA's basic financial statements following this section.

# **Financial Highlights**

- The liabilities and deferred inflows of resources of SAFCA exceeded its assets and deferred outflows of resources at June 30, 2019 by \$(103,614,727) (net position). Of this amount, \$83,692,718 was invested in capital assets; \$110,579,759 is restricted for specific purposes, with \$284,698 restricted for the Hansen Ranch Project. The unrestricted net position for the current fiscal year amounted to \$(297,887,204) and is negative due to the fact that SAFCA issued bonds to improve existing levees and other flood control facilities, but the facilities are owned by other entities.
- SAFCA's total net position decreased by \$10,481,217 during fiscal year 2018-2019 due to decreased funding from the State of California Department of Water Resources (DWR) coupled with increased project costs related to the American River Watershed Common Features Project.
- As of the 2018-2019 Fiscal Year, SAFCA's governmental funds reported ending fund balances of \$142,720,680, a decrease of \$8,754,391 in comparison with the prior year. The decrease in fund balance is primarily due to the decrease in UFFR funding, as compared to a one time advance of UFFR funding in prior fiscal year 17-18. Approximately 22.2 percent of this total amount, \$31,984,695, is available for expenditure at the SAFCA's discretion (assigned and unassigned fund balance).

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to SAFCA's basic financial statements composed of three components: 1) governmental-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplemental information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of SAFCA's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of SAFCA's assets, deferred outflows of resources, liabilities, and deferred inflow of resources with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of SAFCA is improving or deteriorating.

The *statement of activities* presents information showing how SAFCA's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses, and inflows and outflows, are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The statement of activities distinguishes functions of SAFCA that are principally supported by charges for services and capital grants and contributions (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs.

The governmental activities of SAFCA include public protection, and public ways and facilities.

The government-wide financial statements can be found on pages 11-12 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. SAFCA, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of SAFCA's funds are governmental funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of nonspendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate the comparison between *governmental funds* and *governmental activities*.

SAFCA reports three major governmental funds: General Fund, Capital Projects Fund and Debt Service Fund. SAFCA's Operations and Maintenance Assessment District No. 1 acts as their General Fund. Information is presented separately for each major fund in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances.

SAFCA adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund, as required supplementary information, to demonstrate compliance with this budget.

The governmental fund financial statements can be found on pages 13-14 of this report.

**Notes to the basic financial statements.** The notes provide additional information that is essential to provide a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 15-40 of this report.

# **Government-wide Financial Analysis**

As noted previously, net position may serve over time as a useful indicator of a government's financial position. In the case of SAFCA, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$103,614,727 at the end of June 30, 2019. The deficit in net position is caused by the financing of long-term capital improvement projects with funds received from the issuance of local assessment district bonds. In the long-term, property assessments will provide the revenues to pay the long-term debt financing, but the related Capital Improvements are owned by other governmental entities.

Key elements of the current year decreases/increases are as follows:

The current and other assets decreased by \$22,644,864 (13%), which comprised primarily of decrease funding in DWR Urban Flood Risk Reduction Program (UFFR). Total liabilities decreased by \$7,409,087 (2%) due to the paying off the 1996 Operations and Maintenance Assessment Bonds. Total net investment in capital assets increased \$5,149,410 (7%) due to the purchase of land related to the Capital Projects Fund and addition of the D15 Pump Station.

# Condensed Statement of Net Position June 30,

o dire e	, ,		
		2019	 2018
Assets:			
Current and other assets	\$	155,362,731	\$ 178,007,595
Capital assets, net		83,692,718	 78,543,309
Total assets		239,055,449	256,550,904
Deferred outflows of resources		13,215,797	 13,558,196
Liabilities:			
Current and other liabilities		13,499,274	14,177,997
Long-term obligations		342,170,183	 348,900,547
Total liabilities		355,669,457	363,078,544
Deferred inflows of resources		216,516	164,065
Net position:			
Net investment in capital assets		83,692,718	78,543,309
Restricted for:			
Capital projects		84,093,748	114,651,225
Debt service		26,201,313	11,144,165
Endowment-expendable		194,355	186,486
Endowment-nonexpendable		90,343	90,343
Unrestriced		(297,887,204)	(297,749,037)
Total net position	\$	(103,614,727)	\$ (93,133,509)

#### **Governmental Activities**

For the fiscal year ended June 30, 2019, current year operations decreased SAFCA's net position by \$10,481,217. SAFCA's net position has decreased in FY 2019 due to a reduction of revenues received in FY 2019 as related to the UFRR, coupled with the expenses incurred for the American River Watershed Common Features Project (ARCF 16).

The following is a summary of SAFCA's Statement of Activities for the fiscal years ended June 30, 2019 and 2018:

# Condensed Statement of Activities Fiscal year Ended June 30,

	2019	2018
Program revenues:		_
Charges for services	\$ 58,135,581	63,286,392
Capital grants and contributions	4,644,778	551,929
Total program revenues	62,780,359	63,838,321
General revenues:		
Interest and other income	4,025,237	2,006,241
Total general revenues	4,025,237	2,006,241
Total revenues	66,805,596	65,844,562
Expenses:		
Public protection	6,882,024	7,015,831
Public ways and facilities	55,595,056	32,521,021
Interest on long-term debt	14,809,734	14,949,812
Total expenses	77,286,814	54,486,664
Change in net position	(10,481,218)	11,357,898
Net position (deficit), beginning of year	(93,133,509)	(104,491,407)
Net position (deficit), end of year	\$ (103,614,727)	(93,133,509)

Key elements of current year decreases/increases are as follows:

- Charges for services decreased by \$5,150,811 (8%) during the year due to decreased revenue for the UFFR program and the Early Implementation Program (EIP) from DWR.
- Interest and other income increased by \$2,018,996 (101%) during the year primarily due to investments of the Consolidated Capital Assessment District (CCAD) No. 2 Bonds proceeds and increasing market rate returns.
- Public ways and facilities expenses increased by \$23,074,034 (71%) during the year due to the beginning of the American River Watershed Common Features Project (ARCF 16).

# Financial Analysis of the Governmental Funds

As noted earlier, SAFCA uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of SAFCA's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing SAFCA's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of June 30, 2019, SAFCA's governmental funds reported combined fund balances of \$142,720,680 a decrease of \$8,754,391 (6%) in comparison with the prior year. Approximately \$246,569 or less than 1 percent of the total fund balance is nonspendable due to a trust agreement regarding Hansen Ranch, as well as prepaid expenses. The remaining 99 percent or \$142,474,111 is available to meet SAFCA's current and future needs. \$26,201,313 is restricted for debt service payments, \$84,093,748 is restricted for capital projects, \$194,355 is restricted for Hansen Ranch, \$20,085,840 assigned for capital projects and the remaining \$11,898,855 of unassigned fund balances can be used for any of SAFCA's needs.

The **General Fund** is the chief operating fund of SAFCA. As of June 30, 2019, the unassigned fund balance of the General Fund was \$11,898,855 while the total fund balance was \$12,339,779. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. The unassigned fund balance represents 168 percent of total General Fund expenditures, while total fund balance represents 174 percent of that same amount. The fund balance of SAFCA's General Fund increased by \$850,092 during Fiscal Year 2019. The increase is due to interest income as well as intra cost recovery transfer in related to staff labor.

The **Capital Projects Fund** consists of all SAFCA capital projects. As of June 30, 2019, total fund balance was \$104,179,588. The Capital Projects Fund consists of all the capital assessment districts and the development impact fee funds. The purpose of these projects is to improve levees and ensure the integrity of the existing levee system; provide a minimum of 100-year flood protection for the region; and pursue SAFCA's long-term goal of achieving a level of flood protection (200-year or greater) for the Sacramento area. The fund balance decreased by \$24,661,631 (19%) during Fiscal Year 2019 due to a decrease in funding for the UFFR and EIP programs.

The **Debt Service Fund** has a total fund balance of \$26,201,313 all of which is restricted for the payment of debt service. The fund balance increased by \$15,057,148 (57%) during Fiscal Year 2019. The increase is due to transfers to the debt service fund for debt service purposes.

The following table compares the revenues and expenditures for Fiscal Years 2019 and 2018 along with the net change from 2018 to 2019, for total governmental funds.

Total Governmental Funds	 FY 2019		FY 20	18	Increase/(De	crease)
		Percent		Percent		
Revenues by Source	 Amount	of Total	Amount	of Total	Amount	Percent
Special benefit assessments	\$ 6,169,964	7.7%	6,284,083	9.6%	(114,119)	-1.8%
Special capital assessments	30,222,844	37.8%	32,438,798	49.7%	(2,215,954)	-6.8%
Aid from other governments	31,731,976	39.7%	16,924,324	25.9%	14,807,652	87.5%
Intergovernmental	750,000	0.9%	=	0.0%	750,000	100.0%
Development impact fees	7,113,148	8.9%	7,639,187	11.7%	(526,039)	-6.9%
Interest and other income	 4,025,237	4.9%	2,006,241	3.1%	2,018,996	100.6%
Total revenues	\$ 80,013,169	99.9%	65,292,633	100.0%	14,720,536	22.6%
Expenditures by Function						
Public protection	\$ 7,100,069	8.0%	6,612,518	11.1%	487,551	7.4%
Public ways and facilities	61,223,448	69.0%	34,579,787	58.0%	26,643,661	77.1%
Miscellaneous	-	0.0%	229,721	0.4%	(229,721)	-100.0%
Principal on long-term debt	5,415,000	6.1%	3,280,000	5.5%	2,135,000	65.1%
Interest on long-term debt	15,029,043	16.9%	14,949,812	25.1%	79,231	0.5%
Total expenditures	\$ 88,767,560	100.0%	59,651,838	100.0%	29,115,722	48.8%

Aid from other governments increased by \$14,807,652 due to an increase in UFFR funding. Intergovernmental revenue increased due to an agreement with a local government for a local project. Development impact fees decreased by \$526,039 primarily due to a decrease in development fees from the City of Sacramento. Interest and other income increased by \$2,209,589 due to an increase in investment rates of return and a larger balance of funds from CCAD No. 2. Public ways and facilities expenditures increased by \$26,643,661 to the ARCF 16 project. Principal payments on long-term debt increased by \$2,135,000 due to the payment schedule of the bonds.

# **General Fund Budgetary Highlights**

During the year, actual revenues were less than budgeted revenues by \$181,859. Actual expenditures were less than budgetary estimates by \$941,868, primarily due to conservative budgeting for potential programs and cost increases. Due to the nature of the operations and maintenance of the General Fund it is not always possible to budget for uncertainties and it is management's policy to maintain the budget based on potential program costs.

# **Capital Asset and Debt Administration**

**Capital Assets -** SAFCA's investments in capital assets for its governmental activities as of June 30, 2019 amount to \$83,692,719 (net of accumulated depreciation). This investment in capital assets includes land, permanent easements, infrastructure, and equipment. The total increase in the SAFCA's investment in capital assets for the current fiscal year was 6.5 percent, or \$5,149,410. This increase was due to the purchase of permanent easements. SAFCA keeps records of all assets for governmental activities.

# Schedule of Capital Assets June 30,

	2019	2018
Land	\$ 75,802,223	72,280,877
Permanent Easements	2,691,978	758,120
Equipment, infrastructure, net	5,198,517	5,504,312
Totals	\$ 83,692,718	78,543,309

Additional information on SAFCA's capital assets can be found in Note 6 on page 27 of the Notes to the Basic Financial Statements.

**Long-term debt** - At the end of the current fiscal year, SAFCA had local assessment district bonds outstanding of \$306,400,000. The majority of SAFCA's debt represents bonds secured by the assessment revenues of the CCAD II, Natomas Basin, and Operations and Maintenance Assessment Districts.

# Summary of Outstanding Long Term Obligations June 30,

	2019	2018
Local Assessment District Bonds	\$ 306,400,000	311,815,000
Add: Premium on		
Bonds Payable	35,770,183	37,085,547
Totals	\$ 342,170,183	348,900,547

Additional information on long-term debt can be found in Note 7 on pages 27-29 of the Notes to the Basic Financial Statements.

# **Economic Factors and Next Year's Budget**

The Fiscal Year 2019-2020 Final Budget was adopted by SAFCA's Board of Directors on June 20, 2019. The budget supports SAFCA's continuing efforts to address the region's flood control needs during the coming year and is consistent with the objectives of SAFCA's current Strategic Plan. SAFCA's Strategic Plan identifies the efforts which SAFCA will undertake to ensure the integrity of the existing levee system; provide a minimum of 100-year flood protection for the region; and pursue SAFCA's long-term goal of achieving a high level of flood protection (200-year or greater) for the Sacramento area.

The proposed means, interfund transfers, of financing some of the \$183,955,377 in total budgeted expenditures for Fiscal Year 2019-2020 includes:

• Estimated prior year fund balances \$60,837,267

0	Operations and Maintenance Assessment District (O&M) Fund:	\$ 1,496,494
0	Development Impact Fees (DIF):	\$ 3,589,669
0	Natomas Basin Local Assessment District (NBLAD) Fund:	\$ 11,931,912
0	Consolidated Capital Assessment District No. 2 (CCAD) Fund:	\$ 43,819,192

Anticipated Revenues \$92,809,048

0	State Revenue:	\$ 53,661,747
0	CCAD Bonds:	\$ 21,000,000
0	Special District:	\$ 635,000
0	DIF Revenue:	\$ 5,252,820
0	Intergovernmental Revenue:	\$ 11,586,481
0	Interest Revenue:	\$ 480,000
0	Miscellaneous Revenue:	\$ 193,000

• Assessments \$15,384,626

0	O&M:	\$ 6,300,000
0	CCAD Fund:	\$ 9,084,626

In addition, a transfer from reserves in the amount of \$14,924,428 was needed to source the total appropriations of \$183,955,369.

# **Requests for Information**

This financial report is designed to provide a general overview of SAFCA's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Jason D. Campbell, Deputy Executive Director, Sacramento Area Flood Control Agency, 1007 7<sup>th</sup> Street, 7<sup>th</sup> Floor, Sacramento, CA 95814 or phone (916) 874-7606.

# SACRAMENTO AREA FLOOD CONTROL AGENCY STATEMENT OF NET POSITION - GOVERNMENTAL ACTIVITIES JUNE 30, 2019

ASSETS	
Current Assets:	
Cash and investments	\$ 83,714,941
Interest receivable	1,032,657
Deposits with others	4,877,890
Prepaid expenses	156,226
Due from other governments	14,756,814
Restricted cash and investments	 50,660,909
Total current assets	 155,199,437
Prepaid bond insurance	163,294
Capital assets:	
Land	75,802,223
Permanent easements	2,691,978
Equipment, infrastructure, net of accumulated depreciation	 5,198,517
Total capital assets, net	 83,692,718
Total Assets	 239,055,449
DEFERRED OUTFLOWS OF RESOURCES	
Deferred amounts on refunding	12,067,897
Deferred outflows related to OPEB	141,000
Deferred outflows related to pensions	1,006,900
Total Deferred Outflows of Resources	13,215,797
LIABILITIES	
Current liabilities:	
Warrants and accounts payable	8,525,801
Wages payable	57,975
Accrued interest payable	3,690,160
Accrued rent payable	10,579
Due to other governments	203
Total current liabilities	 12,284,718
Total current naomities	 12,264,716
Compensated absences	268,304
Net OPEB liability	177,780
Net pension liability	768,472
Long-term debt obligations:	
Due within one year	6,825,364
Due in more than one year	335,344,819
Total long-term debt obligations	342,170,183
Total Liabilities	 355 660 457
	 355,669,457
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to OPEB	18,430
Deferred inflows related to pensions	 198,086
Total Deferred Inflows of Resources	 216,516
NET POSITION	
Net investment in capital assets	83,692,718
Restricted for:	
Capital projects	84,093,748
Debt service	26,201,313
Hansen Ranch	194,355
Endowment:	
Nonexpendable - Hansen Ranch	90,343
Unrestricted	 (297,887,204)
Total Net Position (Deficit)	\$ (103,614,727)

#### SACRAMENTO AREA FLOOD CONTROL AGENCY STATEMENT OF ACTIVITIES - GOVERNMENTAL ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

		Program Revenues				
	Expenses	Chai	ges for Services		apital Grants Contributions	Expense) Revenue Change in Net Position
Functions/Programs:						
Public protection	\$ 6,882,024	\$	6,169,964	\$	-	\$ (712,060)
Public ways and facilities	55,400,294		51,965,617		4,644,778	1,210,101
Interest on long-term debt	 15,004,496		-			 (15,004,496)
Total governmental activities	\$ 77,286,814	\$	58,135,581	\$	4,644,778	(14,506,455)
General Revenues:						
Interest and other income						 4,025,237
Change in net position						(10,481,218)
Net Position, (Deficit), beginning of the year						 (93,133,509)
Net Position, (Deficit), end of the year						\$ (103,614,727)

# SACRAMENTO AREA FLOOD CONTROL AGENCY BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

ASSETS		General Fu	nd	Capital Proje	cts Fund	Debi	Service Fund	Total G	overnmental Funds
Cas Into	sh and investments erest receivable posits with others	\$ 12,463,7 129,8			,302,504 650,162 ,877,890	\$	25,948,694 252,619	\$	83,714,941 1,032,657 4,877,890
	epaid items	156,2	226	7,	-		-		156,226
Du	e from other governments		-	14	,756,814		-		14,756,814
Res	stricted cash and investments:	-			,660,909				50,660,909
	Total assets	\$ 12,749,8	845	\$ 116	,248,279	\$	26,201,313	\$	155,199,437
LIABILITIES									
	arrants and accounts payable	\$ 352,0	091	\$ 8	,173,710	\$	-	\$	8,525,801
	ages payable	57,9	975		-		-		57,975
Du	e to other governments				203		-		203
	Total liabilities	410,0	066	8	,173,913		-		8,583,979
DEFERRED IN	FLOWS OF RESOURCES								
	available revenue		-	3	,894,778		-		3,894,778
							_		
FUND BALANO									
	nspendable: Hansen Ranch	90,3	343		_		_		90,343
	Prepaid items	156,2			-		-		156,226
Res	stricted for:								
	Capital projects		-	84	,093,748		-		84,093,748
	Debt Service Hansen Ranch	194,3	- 355		-		26,201,313		26,201,313 194,355
	signed	171,5	-	20	,085,840		_		20,085,840
Una	assigned	11,898,8	855		-		-		11,898,855
	Total fund balances	12,339,7	779	104	,179,588		26,201,313		142,720,680
	Total liabilities, deferred inflows of resources and fund balances	\$ 12,749,8	845	\$ 116	,248,279	\$	26,201,313	\$	155,199,437
	Amounts reported for governmental acti	vities in the sta	atement	of net positio	n are diffe	rent bed	cause:		
	Total fund balances - governmental fund			•				\$	142,720,680
	Prepaid bond insurance is not a current governmental funds.	financial resou	irce and	therefore, is r	not reported	d in the			163,294
	Other long-term assets are not available		•	iod expenditu	res and				3,894,778
	therefore, are reported as unavailable re			_					
	Capital assets used in governmental acti therefore are not reported in the governmental acti		current f	inancial resou	rces and				83,692,718
	Deferred outflows of resources on refun	ding amounts							12,067,897
	Deferred outflows of resources related t	o pensions							1,006,900
	Deferred outflows of resources related t	o OPEB							141,000
	Long term liabilities are not due and pagare not reported in the governmental fu		rrent per	riod and there	fore,				
	Compensated absences Accrued interest payable Accrued rent payable Total OPEB liability Net pension liability					\$	(268,304) (3,690,160) (10,579) (177,780) (768,472)		
	Bond payable						(342,170,183)		(347,085,478)
	Deferred inflows of resources related to	OPEB							(18,430)
	Deferred inflows of resources related to	pensions							(198,086)
	Net position of governmental activities							\$	(103,614,727)

#### SACRAMENTO AREA FLOOD CONTROL AGENCY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

		General Fund	Capita	al Projects Fund	Debt	Service Fund	G	Total overnmental Funds
REVENUES								
Special benefit assessments Special capital assessments Aid from other governments Intergovernmental Development impact fees	\$	6,169,964 - - - -	\$	122,761 31,731,976 750,000 7,113,148	\$	30,100,083	\$	6,169,964 30,222,844 31,731,976 750,000 7,113,148
Interest and other income		363,895		3,064,161	-	597,181		4,025,237
Total revenues		6,533,859		42,782,046		30,697,264		80,013,169
EXPENDITURES								
Current: Public protection Public ways and facilities Debt service:		7,100,069		- 61,223,448		-		7,100,069 61,223,448
Principal Interest and fiscal charges		-		-		5,415,000 15,029,043		5,415,000 15,029,043
Total expenditures  Excess (deficiency) of revenues		7,100,069		61,223,448		20,444,043		88,767,560
over (under) expenditures	_	(566,210)		(18,441,402)		10,253,221		(8,754,391)
OTHER FINANCING SOURCES (USES)								
Transfers in Transfers out		1,416,302 - 1,416,302		7,236,080 (13,456,309) (6,220,229)		12,040,000 (7,236,073) 4,803,927		20,692,382 (20,692,382)
Total other financing sources (uses)	_					,		-
NET CHANGE IN FUND BALANCES		850,092		(24,661,631)		15,057,148		(8,754,391)
Fund balances - Beginning of the year	_	11,489,687		128,841,219		11,144,165		151,475,071
Fund balances - End of the year	\$	12,339,779	\$	104,179,588	\$	26,201,313	\$	142,720,680
Amounts reported for governmental activities	in the statemer	nt of activities are d	lifferent be	cause:				
Net change in fund balances total government	al funds						\$	(8,754,391)
Governmental funds report capital outlay as e are capitalized and, except for land and easer capital outlays exceeded depreciation in the c	nents, depreciat							5,149,409
Revenues in the statement of activities that do are not reported as revenues in the government	-	rrent financial reso	urces					(13,207,573)
Some expenses reported in the Statement of a not reported as expenditures in governmental		t require the use of	current fin	ancial resources and	d therefore,	are		
Current year am Current year am Change in OPEI Change in pensi Change in comp Change in accru Change in accru	ortization of los  3 related amount on related amount ensated absence ed interest paya ed rent payable	ss on refunding nts unts es able			\$	(6,467) (635,152) 110,595 132,272 (54,547) 24,547 29,725		
Current year am	ortization of bo	ond premium				1,315,364		916,337
The issuance of long-term debt (e.g. bonds, lorepayment of the principal of long-term debt transaction, however, has any effect on net po	consumes curre		-					
Repayment of D	ebt (Principal F	Reduction)						5,415,000
Change in net position of governmental activ	ities						\$	(10,481,218)

#### **NOTE 1-REPORTING ENTITY**

# **Definition of Reporting Entity and Governing Board**

The Sacramento Area Flood Control Agency (SAFCA) is a political subdivision of the State of California. It was created January 1, 1990 under the laws of the State of California and provisions of a Joint Exercise of Powers Agreement. Parties to this agreement are the County of Sacramento (County), County of Sutter, City of Sacramento, Reclamation District No. 1000, and the American River Flood Control District. SAFCA was formed to plan, coordinate, and finance regional flood protection improvements in the Sacramento area.

SAFCA is governed by a Board of Directors composed of thirteen members appointed by the parties to the agreement. Five members are appointed by the Sacramento County Board of Supervisors, one from the Sutter County Board of Supervisors, three from the Sacramento City Council, two from Reclamation District No. 1000, and two from the American River Flood Control District. Employees of SAFCA are contracted from the County of Sacramento and City of Sacramento.

#### **Districts and Programs**

The SAFCA Board of Directors established several assessment districts to facilitate operations of the organization. These assessment districts which operate within SAFCA's boundaries and governed by the SAFCA Board of Directors include:

# Operations and Maintenance Assessment District No. 1

The district which was established by Resolution 91-010 on June 20, 1991 resulting from the Sacramento Area Flood Control Agency Act augmented by the California State Legislature which granted SAFCA the ability to levy and collect assessments and to pay for administrative, operations and maintenance costs.

# SAFCA North Area Local Project Capital Assessment District No. 2

The district was established by Resolution 95-112 on September 21, 1995. The SAFCA Board of Directors authorized the issuance of bonds in the principal amount of \$84,345,000; in Fiscal Year 2005 additional bonds were authorized and issued in the principal amount of \$34,595,000.

# SAFCA Consolidated Capital Assessment District

The district was established by Resolution 07-052 on May 31, 2007. In 2007 and 2008 the SAFCA Board of Directors authorized the issuance of bonds in the principal amount of \$172,095,000. In Fiscal Year 2013 additional bonds were authorized and issued in the principal amount of \$38,000,000. In Fiscal Year 2016 additional bonds were authorized and issued in the principal amount of \$16,505,000.

# SAFCA Development Impact Fee Program

The program was established by Resolution 09-010 on May 15, 2008, and becoming effective January 1, 2009. The purpose of the program is to augment the existing Consolidated Capital Assessment District (CCAD No. 1) funding sources for achieving at least a 200-year level of flood protection for the Sacramento Area over the next 11 years thereby offsetting any increase in exposure to flood damages that might otherwise result as new development occurs in the protected floodplain during this period.

# **NOTE 1 - REPORTING ENTITY, (Continued)**

# SAFCA Natomas Basin Local Assessment District

The district was established by Resolution 2001-052 on April 29, 2011. The SAFCA Board of Directors authorized on June 16, 2011, the issuance of bond anticipation notes in the amount of \$6,200,000. The SAFCA Board of Directors authorized on May 15, 2014, the issuance of bonds in the principal amount of \$35,350,000 part of which was used to pay the balance due on the 2011 bond anticipation notes.

# SAFCA Consolidated Capital Assessment District No. 2

The district was established by Resolution No. 2016-108 adopted on October 20, 2016, as amended by Resolution No. 2016-114 adopted on November 3, 2016. The SAFCA Board of Directors authorized the issuance of bonds in the principal amount of \$278,195,000. SAFCA formed CCAD No. 2 to amend and replace CCAD to increase funding capacity by extending annual assessment revenue collection period and updating the assessment methodology. All four series of SAFCA's bonds secured by the original CCAD assessments have been refunded.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Presentation**

#### Government-wide Financial Statements

The statement of net position and statement of activities display information about the primary government (SAFCA). These statements include the financial activities of the overall government. The statement of activities presents direct expenses and program revenues for each function of SAFCA's governmental activities. Direct expenses are those that are specifically associated with a program or function and; therefore, are clearly identifiable to a particular function. Program revenues include 1) charges paid by the recipients of goods or services offered by the programs, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including interest and other income, are presented instead as general revenues.

When both restricted and unrestricted resources are available, restricted resources are used first, then unrestricted resources as needed.

# Fund Financial Statements

The fund financial statements provide information about SAFCA's funds, which include only *governmental* funds.

SAFCA reports the following major governmental funds:

The *General Fund* is the main operating fund and is used to account for all revenues and expenditures necessary to carry out basic governmental activities of SAFCA that are not accounted for through other funds. For SAFCA, the General Fund's activities include public protection only.

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (Continued)

The *Capital Projects Fund* is used to account for the bond proceeds and the accumulation of other resources for, and expenditures relating to financing, or reimbursing, SAFCA for the cost of certain flood control facilities consisting of a series of levee and other flood control improvements to be acquired and constructed.

The *Debt Service Fund* is used to account for all revenues received from the annual levy and collection of assessments when received. The monies are used to pay interest, principal and redemption premiums on all debts including the Series 2014 and 2016 revenue bonds. Through June 30, 2019, the Debt Service Fund funded all principal and interest payments scheduled.

# **Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which SAFCA gives (or receives) value without directly receiving (or giving) equal value in exchange, includes special assessments, grants, entitlements and donations. On an accrual basis, revenue from special assessments is recognized in the fiscal year for which the assessments are levied. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Special assessments, interest and certain state and federal grants are accrued when their receipt occurs within three hundred sixty five days after the end of the accounting period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and the sale of capital assets are reported as other financing sources.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are exchange or exchange-like transactions between functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. SAFCA did not have any of these types of transactions.

# **Cash and Investments**

Pursuant to the Joint Exercise of Powers Agreement, the Treasurer of the County of Sacramento (County) has custody of all cash and investment balances and is the fiscal agent for SAFCA. All investments in the debt service fund represent funds for debt service payments and bond reserves; the remainder of SAFCA's cash is held in the County's cash and investment pool (as an involuntary participant) with other County funds. SAFCA's share of the pooled cash account is separately accounted for and interest earned, net of related expenses, is apportioned at the end of each quarter based upon the relationship of its daily cash balance to the total of the pooled account.

Investments are stated at fair value. However, the value of the pool shares in the County Treasurer's investment pool that may be withdrawn is determined on an amortized cash basis, which approximates fair value.

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (Continued)

# **Capital Assets**

Capital assets should be depreciated over their useful lives unless they are either inexhaustible or are infrastructure assets reported using the modified approach. Inexhaustible capital assets such as land, land improvements, and permanent easements should not be depreciated.

Capital assets may be sold, abandoned, or traded in on new assets. Assets which have been retired or disposed of must be removed from capital accounts including related accumulated depreciation.

For simplicity and consistency, the straight-line depreciation method (cost divided by useful life) will be used for depreciation of all depreciable capital assets. In addition, it will be assumed that the capital assets will have no salvage value.

SAFCA uses the following asset classifications, thresholds, and useful lives:

Capital Asset	Threshold	Useful Life
Equipment	\$5,000	5-10 years
<b>Buildings and Improvements</b>	\$100,000	40 years
Land and Permanent Easements	N/A- Capitalize All	No useful life assigned for inexhaustible assets
Infrastructure	\$3,000,000	40 years

#### **Special Benefit Assessments**

Special benefit assessments are recognized and apportioned only as received. The special benefit assessment is billed with the Sacramento and Sutter County property taxes. It is, however, not a property tax since it is exempt from the tax rate limitation pursuant to Article XIIIA of the California Constitution. Assessments are payable in equal installments on November 1 and February 1. They become delinquent after December 10 and April 10, respectively. The assessment date is July 1 and the lien date is January 1 of each year.

# **Special Capital Assessments**

Special capital assessments are levied on parcels of property in the Capital Assessment Districts to satisfy the annual debt service during the ensuing bond year. Although the annual special capital assessments constitute liens on the lots and parcels assessed, they do not constitute a personal indebtedness of the respective owners of the lots and parcels. Furthermore, there is no assurance as to the ability or the willingness of the owners to pay the special capital assessments.

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (Continued)

The special capital assessments are levied annually on the County's secured tax roll on which general taxes on real property are billed. The special capital assessments are payable and become delinquent at the same time and in the same proportionate amounts and bear the same proportionate penalties and interest after delinquency as do the general taxes except that accelerated foreclosure procedures are imposed. Amounts not received at year-end are delinquent. Special capital assessments are recognized and apportioned to SAFCA in installments.

# **Development Impact Fee**

The Counties of Sacramento and Sutter, and the City of Sacramento (City), collect the Development Impact Fee as a condition of issuance of a building permit for any building, for which building permit is required, located in the Program Area (Lower American and Sacramento Rivers and their tributaries) that has a finished floor below elevation 35.6 feet. As funds are collected by the Counties and City, the collections are remitted to SAFCA and recorded in SAFCA's Capital Projects Fund.

#### Receivables

SAFCA does not accrue an allowance for doubtful accounts for special benefit assessments as the Sacramento Area Flood Control Agency Act provides authority for accelerated judicial foreclosure in the event of nonpayment.

SAFCA does not accrue an allowance for doubtful accounts for special capital assessments as SAFCA participates in the County's Teeter Plan where the County has historically purchased 100 percent of SAFCA's delinquent assessments. Under the Teeter Plan, the County purchases the annual delinquent secured property taxes from the local taxing entities and selected special assessment districts in Sacramento County.

Due from other governments totals \$14,756,814 as of June 30, 2019 of which \$6,805,422 is related to the Urban Flood Risk Reduction Agreement and \$3,894,778 is related to the Early Implementation Plan with the California Department of Water Resources, \$1,996,809 is due from the City of Sacramento for development impact fees, \$1,303,984 is due from the California Department of Water Resources for various reimbursements \$617,048 is due from the County of Sacramento for development impact fees and \$138,773 is due from PG&E.

# **Deposits with others**

Deposits with others in the capital projects fund, of \$4,877,890, is related to a deposit with the State Treasury-Condemnation Fund for eminent domain.

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (Continued)

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position may report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an expense/expenditure until then. Deferred outflows of resources consist of the loss incurred in refunding a prior bond issuance and deferred outflows related to pensions from changes in assumptions, differences between projected and actual investment earnings on pension plan investments, differences between employer's contributions and proportionate share of contributions and from contributions made subsequent to the measurement date and which will be recognized as a reduction of the net pension liability in the following year. As of June 30, 2019 the loss on debt refunding totaled \$12,067,897, net of accumulated amortization. Amortization of the loss on debt refunding is computed using the straight-line method, over the remaining life of the related bond. The deferred outflows related to pensions as of June 30, 2019 is \$1,006,900 and deferred outflows related to OPEB is \$141,000.

In addition to liabilities, the statement of net position will sometimes report a section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. SAFCA has two items that qualify for reporting in this category. Deferred inflows related to pensions of \$198,086 and deferred inflows related to OPEB of \$18,430.

In addition to liabilities, the balance sheet of the governmental funds reports a separate section of deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as revenue until that time. SAFCA has one item that qualifies for reporting in this category, which arises only under the modified accrual basis of accounting. Accordingly, this item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from the Early Implementation Program (EIP) of \$3,894,778. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

#### **Prepaid Bond Insurance**

Bond insurance is required by the issuance of the 2014 and 2016 revenue bonds in lieu of making a reserve fund deposit. As of June 30, 2019, prepaid bond insurance totaled \$163,294, net of accumulated amortization. Amortization of the prepaid bond insurance is computed using the straight-line method, over the remaining life of the related bond.

#### **Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of SAFCA's California Public Employees Retirement System (CalPERS) plans and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (Continued)

# **Other Postemployment Benefits (OPEB)**

For purposes of measuring the OPEB liability, deferred outflows of resources and inflows of resources related to OPEB, and OPEB expense have been determined on the accrual basis of accounting. The OPEB Plan recognized benefit payments when due and payable in accordance with the benefit term.

#### **Use of Estimates**

The preparation of the financial statements requires the use of estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

#### **Fair Value Measurements**

SAFCA categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

SAFCA is a participant in the Sacramento County Treasurer's Pool (County Pool). The County Pool is an external investment pool, is not rated and is not registered with the Securities Exchange Commission (SEC). Cash on deposit in the County Pool at June 30, 2019, is stated at fair value. The County Pool values participant shares on an amortized cost basis during the year and adjusts to fair value at year-end. For further information regarding the County Pool, refer to the County of Sacramento Comprehensive Annual Financial Report.

#### **Effect of New GASB Pronouncements**

GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. Effective for fiscal years beginning after June 15, 2018. This Statement addresses accounting and financial reporting for certain asset retirement obligations (ARO's). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in the Statement. There was no material impact to the financial statements.

In March 2018, GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. Effective for fiscal years beginning after June 15, 2018. The objective of this Statement is to improve consistency in the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements, and to provide financial statement users with additional essential information about debt. Refer to Note 7 for additional disclosures.

# NOTE 3 – FUND BALANCES AND NET POSITION

#### **Fund Balance**

Governmental funds report fund balance in classifications based primarily on the extent to which the SAFCA is bound to honor constraints on the specific purposes for which amounts in the funds can be spent.

As of June 30, 2019, fund balances for government funds are made up of the following:

- Nonspendable Fund Balance includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact such as an endowment. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: amounts held for perpetuity, prepaid amounts, and long-term receivables.
- Restricted Fund Balance includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.
  - Committed Fund Balance includes amounts that can only be used for the specific purposes determined by a formal action of the SAFCA's highest level of decision-making authority, SAFCA's Board of Directors. Commitments may be changed or lifted only by SAFCA taking the same formal action that imposed the constraint originally. For SAFCA, the commitments would occur by a resolution approved by the Board of Directors.
- Assigned Fund Balance comprises amounts intended to be used by the SAFCA for specific purposes that are neither restricted nor committed. Intent is expressed by (1) SAFCA's Board of Directors or the Executive Director, or their nominee, to which SAFCA's Board of Directors have delegated the authority to assign amounts to be used for specific purposes and to assign the residual amount for the capital projects and debt service funds.
- *Unassigned Fund Balance* is the residual classification for the General Fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

#### **NOTE 4 – CASH AND INVESTMENTS**

SAFCA's cash and investments are held in the County Treasurer's pool. In addition, the County, acting in a trustee capacity, established a separate cash and investments pool (fiscal agent pool) to segregate and invest monies in accordance with long-term obligation covenants.

#### **NOTE 4 – CASH AND INVESTMENTS, (Continued)**

Cash and investments as of June 30, 2019, consist of the following:

SAFCA maintains cash deposits and investments with the County and participates in the investment pool of the County, which is not rated by credit rating agencies. At June 30, 2019, the carrying amount of SAFCA's investments held by the County as part of the Treasurer's pool was \$83,714,941. The weighted average maturity of the Treasurer's pool was 320 days at June 30, 2019. SAFCA does not have a separate investment policy. In addition, SAFCA's restricted cash and investments held with the County Treasurer in a separate fiscal agent pool totaled \$50,660,909 at June 30, 2019.

Government Code Section 53601 and the County Investment Policy lists the investments in which the Treasurer may purchase. These include bonds issued by the County; United States Treasury notes, bonds, bills or certificates of indebtedness; registered state warrants, supranational notes, treasury notes, or bonds of the State of California; registered treasury notes or bonds of any of the other 49 states in addition to California; bonds, notes, warrants or other forms of indebtedness of any local agency (Teeter Notes and Local Agency Investment Fund-LAIF) within California; obligations issued by banks for cooperatives, federal land banks, federal home loan banks, the Federal Home Loan Bank Board or other instruments of, or issued by, a federal agency or United States, government sponsored enterprise; money market mutual funds (not to exceed 20 percent of the total portfolio); bankers acceptances (not over 180 days maturity, not to exceed 40 percent of the total portfolio); commercial paper (not to exceed 40 percent or total portfolio) of "prime quality" (the highest ranking provided by either Moody's investor services or Standard and Poor's Corporation) and these investments are further restricted as to capacity and credit rating of the company and are restricted as to a percentage of the whole portfolio and the dollar-weighted average maturity is also restricted; negotiable certificates of deposit issued by approved banks, not to exceed 30 percent of the total portfolio; repurchase and reverse repurchase agreements are permitted investments but are subject to stringent rules regarding term, value and timing, all put in place to minimize risk of loss; medium term notes, carry a maturity of no more than five years and rated "A" or better by a nationally recognized rating service, not to exceed 30 percent of the portfolio; shares of beneficial interest issued by a diversified management company subject certain limitations; notes, bonds and other obligations that are at all times secured by a valid first priority security interest in securities of the types listed in Government Code Section 53651; mortgage pass-through securities and other mortgage and consumer receivable backed bonds, not to exceed maturity of five years, subject to the credit rating of the issuer and not to exceed 20 percent of the portfolio; shares of beneficial interest issued by a joint powers authority organized pursuant to Section 6509.7 that invests in the securities and obligations authorized previously.

In addition to the restrictions and guidelines cited in the Government Code, the County Board of Supervisors annually adopts an "Annual Investment Policy for the Pooled Investment Fund" (Investment Policy). The Investment Policy is prepared by the Department of Finance and is based on criteria cited in the Government Code. The Investment Policy adds further specificity to investments permitted, reducing concentration within most permitted investment types and reducing concentration of investments with any broker, dealer or issuer.

The County was in full compliance with its own more restrictive Investment Policy, and therefore was also in compliance with the above cited Government Code sections.

The County Treasurer's investment pool is subject to oversight by the Treasury Oversight Committee.

#### **NOTE 4 – CASH AND INVESTMENTS (Continued)**

# **Investments Authorized by Debt Agreements**

Investments of debt proceeds held by bond trustee are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or SAFCA's investment policy. Permitted investments include investments in the Sacramento County Pooled Investment Fund which is managed by the County of Sacramento Treasurer.

The table below identifies the investment types that are authorized for investments held by bond trustee. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

The maximum maturity of any investment will be five years. The dollar weighted average maturity of all securities will be equal to or less than three years.

Authorized Investment Type	Maximum Maturity	Maximum Percentage Allowed	Maximum Investment in One Issuer
U.S Treasury Notes and Bills	5 years	100%	None
U.S. Government Agencies	5 years	100%	None
Single Issuer and Related Entities	5 years	80%	10%

#### **Interest Rate Risk**

This is the risk that changes in interest rates will adversely affect the fair value of an investment. Under the County's Investment Policy the dollar-weighted average maturity on all securities shall be equal to or less than three years. As of June 30, 2019, of the County's \$5.1 billion in investments held by the Treasurer and \$27 million held by fiscal agents, over 70.8 percent of the investments have a maturity of six months or less. The weighted average days to maturity for the entire portfolio was 320 days.

Investment Type	 Amount	Weighted Average Maturity (in years)
Held with fiscal agent:	_	
U.S. Agency Notes	\$ 15,034,793	0.085
Supranationals	 10,052,072	0.010
Total	\$ 25,086,865	

#### **NOTE 4 – CASH AND INVESTMENTS, (Continued)**

#### **Credit Risk**

This is the risk that an issuer or other counterparty to a debt instrument will not fulfill its obligations. The County is permitted to hold investments of issuers with a short-term rating of superior capacity and a minimum long-term rating of upper medium grade by the top two nationally recognized statistical rating organizations (rating agencies). For short-term rating, the issuers' rating must be A-1 and P-1, and the long-term rating must be A and A2, respectively by Standard & Poor's and Moody's rating agencies. In addition, the County is permitted to invest in the State's Local Agency Investment Fund, collateralized certificates of deposits and notes issued by the County that are not-rated.

Amount	Ratings as of June 30, 2019
\$ 15,034,793	Aaa/AA+
 10,052,072	Aaa/AA+
\$ 25,086,865	
<u>.</u>	\$ 15,034,793 10,052,072

#### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the amount of investment in a single issuer. U.S. Treasury and agency securities are considered to be of the best quality grade, as such, there is no limitation on amounts invested in U.S. Treasury or agency securities per California Government Code. Investments in any one issuer that represent five percent or more of SAFCA's total investments are shown below as of June 30, 2019. All of the investments are reported in the Debt Service Fund.

			rercemage
Investment Type	Description	Amount	of portfolio
Federal Home Loan Bank Discount Notes	Government Securities	\$15,034,793	60%
Supranationals	Supranationals	10,052,072	40%

Donaontogo

#### **Custodial Credit Risk**

This is the risk that in the event a financial institution or counterparty fails, SAFCA would not be able to recover the value of its deposits and investments. As of June 30, 2019, 100% of SAFCA's investments are held in SAFCA's name and not exposed to custodial credit risk. SAFCA does not have a policy for custodial credit risk.

#### **Fair Value Measurements**

SAFCA categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

# **NOTE 4 – CASH AND INVESTMENTS, (Continued)**

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The SAFCA's assessment of the significance of particular inputs to these fair value measurements require judgements and considers factors specific to each asset or liability. Deposits and withdrawals from the County Pool are made in the basis of \$1 and not fair value. Accordingly, SAFCA's proportionate share of investments in the County Pool at June 30, 2019 of \$83,714,941 in an uncategorized input not defined as a Level 1, Level 2, or Level 3 input.

The following table summarizes SAFCA's investments within the value hierarchy at June 30, 2019:

Investments by fair value level	Amount	Quoted Prices in Active Markets for identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Federal Home Loan Bank Discount Notes	\$15,034,793.00	-	15,034,793	-
Supranationals	10,052,072		10,052,072	<u> </u>
Total debt securities	\$ 25,086,865.00		25,086,865	
Total Investments by fair value level	\$ 25,086,865			

#### NOTE 5 – INTERFUND TRANSACTIONS

Interfund transfers during the year ended June 30, 2019 are summarized as follows:

	General	Capital Projects	<b>Debt Service</b>	
	Fund	Fund	Fund	Total
Transfers In:	\$ 1,416,302	7,236,080	12,040,000	20,692,382
Transfers Out:		(13,456,309)	(7,236,073)	(20,692,382)
Total	\$1,416,302	(6,220,229)	4,803,927	-

A \$1,416,302 transfer was made to the General Fund from the Capital Projects Fund for Intra Cost Recovery. SAFCA Capital Projects' Fund made a transfer of \$12,040,000 to the Debt Service Fund for debt service purposes. Debt Service Fund made a transfer of \$7,236,072 to Capital Projects' Fund for construction costs.

# **NOTE 6 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2019 was as follows:

	В	alance at			Balance at
	6	/30/2018	Additions	Retirement	6/30/2019
Capital assets, not being depreciated:					
Land	\$	72,280,877	3,521,346	-	75,802,223
Permanent easement		758,120	1,933,858	<u> </u>	2,691,978
		73,038,997	5,455,204		78,494,201
Capital assets, being depreciated:					
Infrastructure		12,231,805	-	-	12,231,805
Equipment		35,932	-	-	35,932
Less accumulated depreciation		(6,763,425)	(305,795	-	(7,069,220)
Total capital assets, being depreciated, net		5,504,312	(305,795	-	5,198,517
Capital assets, net	\$	78,543,309	5,149,409		83,692,718

# **NOTE 7 – LONG-TERM OBLIGATIONS**

Long-term obligations consist of the following at June 30, 2019:

Series 2014 Natomas Basin Local Assessment District Bonds due on October 1, 2019 through October 1, 2034 with interest at 5.000%. Bonds maturing after October 1, 2025 are subject to optional redemption.	\$15,270,000
Series 2014 Natomas Basin Local Assessment District Bonds due on October 1, 2035 through October 1, 2039 with interest at 5.000%, subject to mandatory redemption.	7,790,000
Series 2014 Natomas Basin Local Assessment District Bonds due on October 1, 2040 through October 1, 2044 with interest at 5.000%, subject to mandatory redemption.	9,945,000
Series 2016 Consolidated Capital Assessment District No. 2 Taxable Bonds Due October 1, 2019 through October 1, 2023 with interest rates ranging from 1.405% to 2.849%	20,900,000
Series 2016 Consolidated Capital Assessment District No. 2 Serial Bonds Due October 1, 2023 through October 1, 2036 with interest at 5.000%	103,205,000
Series 2016 Consolidated Capital Assessment District No. 2, 2041 Term Bonds Due October 1, 2037 through October 1, 2041 with interest at 5.000%	58,070,000

# **NOTE 7 – LONG-TERM OBLIGATIONS, (Continued)**

Series 2016 Consolidated Capital Assessment District No. 2, 2043 Term Bonds Due October 1, 2042 through October 1, 2043 with interest at 5.000%

27,495,000

Series 2016 Consolidated Capital Assessment District No. 2, 2047 Term Bonds Due October 1, 2044 through October 1, 2047 with interest at 5.000%

63,725,000

Total long-term obligations

\$306,400,000

The aggregate amount of debt service on long-term debt outstanding at June 30, 2019 is as follows:

Fiscal Year Ending June 30,	<b>Principal</b>	Interest
2020	\$ 5,510,000	14,699,999
2021	5,630,000	14,567,316
2022	5,770,000	14,416,194
2023	5,935,000	14,248,453
2024	6,110,000	14,016,020
2025-2029	35,350,000	65,114,500
2030-2034	45,110,000	55,105,250
2035-2039	57,580,000	42,329,500
2040-2044	73,495,000	26,022,875
2045-2048	65,910,000	6,621,250
Total	\$ 306,400,000	267,141,357

On May 28, 2014, SAFCA issued \$35,350,000 of 2014 Natomas Basin Local Assessment District (NBLAD) Bonds with an interest rate of 5.000%. Proceeds from this issue were used to (i) prepay the outstanding amount of the SAFCA's Bond Anticipation Notes, Series 2011 (ii) finance a portion of the cost of certain flood control facilities consisting of a series of levee and other flood control improvements to be acquired and constructed under and pursuant to the Act (iii) pay the cost of the Policy and a debt service reserve fund insurance policy and (iv) pay the costs of issuance of the Series 2014 Bonds. The bonds are secured by NBLAD assessments levied by the SAFCA on property in the SAFCA Natomas Basin Local Assessment District. SAFCA has covenanted that, so long as any Bonds are outstanding, it will annually levy in each Fiscal Year, through Fiscal Year 2052-2053, the NBLAD Assessments against all Assessable Land in the District not to exceed the maximum rates specified in the Final Engineer's Report for the District dated April 28, 2011. The collection of NBLAD Assessments should be equal to at least one hundred ten percent (110%) of the annual debt service.

The Series 2014 Bonds maturing on or after October 1, 2025, are subject to optional redemption by the SAFCA. The Series 2014 Bonds maturing on October 1, 2039, and October 1, 2044, are subject to mandatory sinking fund redemption by SAFCA. Total principal and interest remaining on the NBLAD bonds, series 2014 is \$58,873,625 payable through October 2044. For Fiscal Year 2019, principal and interest paid and total assessment revenues collected were \$615,000, \$1,665,625, and \$2,926,878, respectively.

# **NOTE 7 – LONG-TERM OBLIGATIONS, (Continued)**

On October 20, 2016, SAFCA issued \$252,495,000 Consolidated Capital Assessment District No. 2 Bonds with an interest rate of 5.000% and \$25,700,000 (Federally Taxable) Consolidated Capital Assessment District No. 2 Bonds with interest rate ranging from 1.405% to 2.849%, pursuant to the Sacramento Area Flood Control Agency Act. The Series 2016 Bonds are secured by assessments levied by SAFCA on property in the SAFCA Consolidated Capital Assessment District No. 2. Proceeds of the Series 2016 Bonds were used to provide funds to (i) refund in full SAFCA's outstanding Capital Assessment District Bonds, Series 2007A, Series 2008, Series 2012, and Consolidated Capital Assessment District Subordinated Bonds, Series 2015, (ii) finance certain flood control facilities; (iii) pay the cost of a debt service reserve insurance policy to be issued by Assured Guaranty Municipal Corp.; (iv) fund capitalized interest on a portion of the Series 2016 Bonds through October 1, 2017; and (v) pay costs of issuance of the Series 2016 Bonds. Total principal and interest remaining on the Consolidated Capital Assessment District No. 2 Bonds, Series 2016 is \$514,667,732 payable through June 2046. For Fiscal Year 2019, principal and interest paid and the total assessment revenues collected were \$4,800,000, \$13,144,109, and \$27,173,205, respectively.

Changes in long-term obligations for the fiscal year ended June 30, 2019 were as follows:

July 1, 2018			June 30, 2019	Due within
Balance	Increase	Decrease	Balance	one year
\$ 33,620,000	-	(615,000)	33,005,000	645,000
278,195,000		(4,800,000)	273,395,000	4,865,000
_			_	
311,815,000	-	(5,415,000)	306,400,000	5,510,000
3,546,372	-	(135,100)	3,411,272	135,100
33,539,175		(1,180,264)	32,358,911	1,180,264
\$ 348,900,547	-	(6,730,364)	342,170,183	6,825,364
	\$ 33,620,000 278,195,000 311,815,000 3,546,372 33,539,175	Balance     Increase       \$ 33,620,000     -       278,195,000     -       311,815,000     -       3,546,372     -       33,539,175     -	Balance         Increase         Decrease           \$ 33,620,000         -         (615,000)           278,195,000         -         (4,800,000)           311,815,000         -         (5,415,000)           3,546,372         -         (135,100)           33,539,175         -         (1,180,264)	Balance         Increase         Decrease         Balance           \$ 33,620,000         -         (615,000)         33,005,000           278,195,000         -         (4,800,000)         273,395,000           311,815,000         -         (5,415,000)         306,400,000           3,546,372         -         (135,100)         3,411,272           33,539,175         -         (1,180,264)         32,358,911

The Federal Tax Reform Act of 1986 requires issuers of tax-exempt debt to make payments to the United States Treasury of investment income received at yields that exceed the issuer's tax-exempt borrowing rates. The U.S. Treasury requires payment every five years. The potential liability, if any, to be paid April 2023 will fluctuate based upon the stream of construction draw downs and changing investment yields. As of June 30, 2019, SAFCA has no arbitrage liability.

# **NOTE 8 – OPERATING LEASES**

SAFCA entered into a lease agreement on August 15, 2013 for office and storage space. The lease term is for 68 months starting March 1, 2014. The lease allows SAFCA two (2) five (5) year extensions with 360 day notice prior to expiration. The agreement does not have an early termination clause. In October 2018, SAFCA exercised the first five (5) year option to extend the lease. In accordance with exercising the first option term, the lease extension will start on November 1, 2019 and expire on October 31, 2024, with all other terms and conditions to remain the same.

# **NOTE 8 – OPERATING LEASES, (Continued)**

The agreement provided for no rent for the first eight months to be reduced by any excess cost of construction to be paid by the Lessee. The final Lessee cost was \$37,973 and resulted in the rent free period to be reduced to five months and a reduced rental payment. Full rental payments will begin with month seven of the lease. The annual rate increase under the lease is 2.70% per year for office space and 5.00% per year for storage space.

Rent expense is amortized using the straight line method over the life of the lease. Rental expenditures for the year ended June 30, 2019 were \$234,277.

The future minimum rental payments required under the operating lease is as follows:

Fiscal Year Ending			
<b>June 30</b> ,	A	Amount	
2020	\$	172,744	
2021		263,042	
2022		268,931	
2023		274,820	
2024		280,709	
2025		70,668	
Total	\$	1,330,914	

# **NOTE 9 – RELATED PARTY TRANSACTIONS**

For the year ended June 30, 2019, the County of Sacramento, a related party, owed SAFCA \$1,032,657 for interest earned on Treasury Deposits and \$617,048 in Development Impact Fees collected. SAFCA uses other County departments for other services, such as risk management, engineering, accounting, etc.

# NOTE 10 - COMMITMENTS AND CONTINGENCIES

# **Construction Commitments**

As of June 30, 2019, SAFCA has eight open construction contracts. These contracts are cancelable at any time, with cause, upon five days written notice by the Board. The total amount of construction commitments in the Capital Projects Fund is approximately \$2,263,117 and is reported in the restricted fund balance.

#### Litigation

SAFCA is involved in various claims and litigation, which is considered normal to SAFCA's regional planning activities. In the opinion of SAFCA's management, SAFCA does not believe the ultimate resolution of these matters will have an adverse material effect on SAFCA's financial position.

# **NOTE 10 – COMMITMENTS AND CONTINGENCIES – (Continued)**

# Conveyance of Land

Several parcels of land and permanent easements acquired with funds from the Early Implementation Program, for the construction of levee projects are to be conveyed to the State of California. SAFCA will retain portions of the affected parcels. The transfer of property titles are expected to start occurring in the Fiscal Year ending June 30, 2020. The carrying value of the land parcels to be conveyed is not known as of June 30, 2019.

#### **NOTE 11 – RISK MANAGEMENT**

SAFCA is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. SAFCA reports all of its risk management activities in its General Fund. SAFCA purchases commercial insurance for property damage and liability through an insurance agent, who obtains the appropriate insurance coverage needed by SAFCA from insurance companies. In addition, SAFCA participates in the County's self-insurance program for workers' compensation and employer's liability. Annual premiums are based primarily on claims experience. Premiums paid for future accounting periods are recorded as a prepaid expense.

SAFCA deductibles and maximum coverage follows:

Coverage	Limits	Deductibles/SIR	Carrier	Effective Date	Policy Number or Memorandum Number
General Liability, Public Officials	(1) \$25,000,000 Occurrence and	\$100,000 SIR applies to General Liability, Public	(1) CSAC Excess	(1)7/1/18 - 7/1/19	(1) EIA-PE 17 EL 62
Liability and Automobile Liability	Aggregate	Officials Liability and Automobile Liability	Insurance Authority		
	(2) \$25,000,000 OEL		(2) Various Insurers	(2)7/1/18 - 7/1/19	(2) PK1019617
	Total \$50,000,000			772729	
Workers'	WC - Statutory	\$3,000,000 SIR	CSAC Excess	7/1/18	EIA 18EWC - 30
Compensation and	Employers'		Insurance	-	
Employer's Liability	Liability		Authority	7/1/19	
(As Applicable)	\$5,000,000				
Property All Risk	\$8,037,813	\$1,000	Lexington	7/1/18 -	PPROP1819
			Insurance	7/1/19	
Boiler and Machinery	Included	\$2,500	Included	Included	PBOILER1819
(Included in Property					
Policy)					

During the past three fiscal years, there were no instances of settlements, which exceeded insurance coverage and no significant reductions in insurance coverage.

# NOTE 12 – DEFERRED INFLOWS OF RESOURCES – UNAVAILABLE REVENUES

In the governmental funds, SAFCA reports deferred inflows resulting from unavailable revenue under the Early Implementation Plan with the California Department of Water Resources (DWR). The revenue is not expected to be collected in the next 365 days. The amount due from DWR for unavailable revenue decreased by \$13,207,573 since June 30, 2018, going from \$17,102,351 to \$3,894,778.

#### **NOTE 13 - DEFINED BENEFIT PENSION PLAN**

Plan Descriptions - All qualified permanent and probationary employees are eligible to participate in the SAFCA's Miscellaneous Employee Pension Plan, cost-sharing multiple employer defined benefit pension plan administered by the California Public Employees Retirement System (CalPERS). SAFCA joined CalPERS in June 2015. Benefit provisions under the Plans are established by State statute and SAFCA resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information can be found on the **CalPERS** website https://www.calpers.ca.gov/page/forms-publications.

**Benefits Provided** – CalPERS provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The Plan's provisions and benefits in effect at June 30, 2019, are summarized as follows:

	Miscellaneous		
	Prior to January 1, 2013-	On or after January 1, 2013 -	
Hire Date	Classic	PEPRA	
Formula	2.0% @ 55	2% @ 62	
Benefit vesting schedule	5 years of service	5 years of service	
Benefit payments	monthly for life	monthly for life	
Retirement age	50-67	52-67	
Required employee contribution rates	7%	7%	
Required employer contribution rates	12.37%	7.11%	

#### NOTE 13 - DEFINED BENEFIT PENSION PLAN, (Continued)

Contributions – Section 20814(c) of the California Public Employees' Retirement law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in rate. Funding contributions for both Plans are determined annual on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. SAFCA is required to contribute the difference between the actuarially determined rate and the contribution rates of employees.

For the year ended June 30, 2019, employer contributions were \$223,044.

# B. Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2019, SAFCA reported net pension liabilities for its proportionate share of the net pension liability of \$768,472.

SAFCA's net pension liability is measured as the proportionate share of net pension liability. The net pension liability of the Plan is measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018, rolled forward using standard update procedures. SAFCA's proportion of the net pension liability based on a projection of SAFCA's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. SAFCA's proportionate share of the net pension liability measured as of June 30, 2019 was .0253 percent, an increase of .0051 percent from its proportion measured as of June 30, 2018.

For the year ended June 30, 2019, SAFCA recognized pension expense of (\$40,342). At June 30, 2019, SAFCA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows Deferred Inflows</b>		
	of	Resources	of Resources
Differences between actual and expected experience	\$	29,485	10,034
Changes in assumptions		87,608	21,471
Differences between projected and actual investment earnings on pension pla	n	3,799	-
Differences between employer's contibutions and			
proportionate share of contributions		-	166,581
Changes in proportion		262,964	-
SAFCA pension contributions made subsequent to measurement date		223,044	-
Contribution to 115 PARS Trust made subsequent to measurement date		400,000	
Total	\$	1,006,900	198,086

#### NOTE 13 - DEFINED BENEFIT PENSION PLAN, (Continued)

During the fiscal year ended June 30, 2019, SAFCA elected to participate in an irrevocable trust to provide a funding mechanism for retiree health benefits. The Trust, PARS Post-Employment Benefits Trust, is administrated and managed by Public Agency Retirement Services (PARS). SAFCA made an additional contribution to the Trust in the year ended June 30, 2019 in the amount of \$400,000. This additional payment was not used as a part of the assumptions in the actuarial valuation, as the measurement period was the year ended June 30, 2018. SAFCA plans to have a super funded pension plan by making additional payments over the next few years. The amount of \$223,044 and \$400,000 reported as deferred outflows of resources related to contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability during the fiscal year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Fiscal Year	
<b>Ending June 30</b>	
2020	\$ 189,112
2021	44,848
2022	(41,278)
2023	 (6,912)
	\$ 185,770

**Actuarial Assumptions** – The total pension liability for the June 30, 2019 measurement period was determined by an actuarial valuation as of June 30, 2018, with update procedures used to roll forward the total pension liability to June 30, 2019. The total pension liability was based on the following assumptions:

Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.50%
Salary Increases	Varies by Entry Age and Service
Mortality <sup>1</sup>	Derived using CalPERS' membership data for all funds
Post Retirement Benefit Increase	Contract COLA up to 2.50% until purchasing power protection allowance floor on purchasing power applies,

(1) The mortality table used was developed based on CalPERS's specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of scale MP 2016. For more details on this table, please refer to the December 2017 experience study report (based on CalPERS demographic data from 1997 to 2015) that can be found on the CalPERS website.

**Long-term Expected Rate of Return** - The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

## NOTE 13 - DEFINED BENEFIT PENSION PLAN, (Continued)

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The expected real rates of return by asset class are as followed:

	Assumed asset	Assumed asset Real Return Years			
Asset Class*	allocation	1-10**	11+***		
Global Equity	50.0%	4.8%	6.0%		
Fixed income	28.0%	1.0%	2.6%		
Inflation assets	-	0.77%	1.81%		
Private equity	8.0%	6.3%	7.2%		
Real assets	13.0%	3.8%	4.9%		
Liquidity	1.0%	-	-0.92%		

- \* In the CalPERS CAFR, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-term Investments; Inflation Assets are included in both Global Equity Securities and Globat Debt Securities.
- \*\* An expected inflation of 2.00% used for this period.
- \*\*\* An expected finflation of 2.92% used for this period.

**Discount Rate** - The discount rate used to measure the total pension liability for PERF C was 7.15%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## NOTE 13 - DEFINED BENEFIT PENSION PLAN, (Continued)

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents SAFCA's proportionate share of the net pension liability, calculated using the 7.15% discount rate, as well as what SAFCA's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1- percentage point lower or 1- percentage point higher than the current rate:

	Miscellaneous						
1% Decrease	·	6.15%					
Net Pension Liability	\$	1,348,147					
Current Discount Rate		7.15%					
Net Pension Liability	\$	768,472					
1% Increase		8.15%					
Net Pension Liability	\$	289,959					

**Pension Plan Fiduciary Net Position** - Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

## NOTE 14 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

*Plan Descriptions* – All qualified permanent and probationary employees are eligible to participate in SAFCA's Public Employees' Medical & Hospital Care Act (PEMHCA) administered by the California Public Employees Retirement System (CalPERS), an agent multiple-employer defined benefit plan. SAFCA joined PEMHCA in July 2015. Benefit provisions under PEMHCA are established by SAFCA resolution.

**Benefits Provided** – Employees hired after June 2, 2015 are eligible to receive the minimum required CalPERS monthly allowance for medical insurance after retirement. The actual employer contribution amount will be the amount required by CalPERS at the time of retirement. Some SAFCA employees currently are eligible to receive more than the CalPERS minimum. For these employees, the individual employment letter of agreement will document the methodology for providing a retirement health contribution as comparable to their existing benefit as possible.

During the fiscal year ended June 30, 2019, SAFCA elected to participate in an irrevocable trust to provide a funding mechanism for retiree health benefits. The Trust, PARS Post-Employment Benefits Trust, is administrated and managed by the Public Agency Retirement Services (PARS). SAFCA made a voluntary contribution of \$141,000 to the PARS Trust in Fiscal Year 2018-19.

*Employees covered* - At the June 30, 2018 the measurement date, the following numbers of participants were covered by the benefit terms:

Active employees 16 Inactive employees 3

## NOTE 14 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), (Continued)

*OPEB Liability* – SAFCA's total OPEB liability of \$177,780 was measured as of June 30, 2018, and was determined by an actuarial valuation as of June 30, 2018.

**Actuarial Assumptions** – The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Assumption	June 30, 2018 Measurement Date
Actuarial Valuation Date	June 30, 2018
Salary Increases	Aggregate 3%, Merit - Tables from CalPERS 1997-2015
	Experience Study
Discount Rate	3.87%
Inflation	2.75% annually
PEMHCA Minimum Increase	4.25% annually
Participation at Retirement	Eligible for PEMHCA Minimun: 50%
	Eligible for Alternative Benefit: 100%

The discount rate was based on the Bond Buyer 20-Bond index.

Mortality rates were based on the Mortality Improvement Society of Actuaries Scale MP-2017.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of the CalPERS 1997-2015 Experience Study.

Sensitivity of the Total OPEB liability to Changes in the Discount Rate – The following presents the total OPEB liability of SAFCA if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2019:

	1.00	% Decrease	<b>Current Discount</b>		1.00	)% Increase
		(2.87%)	Rate (3.87%)			(4.87%)
Net OPEB Liability	\$	205,832	\$	177,780	\$	154,849

# NOTE 14 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), (Continued)

Sensitivity of the Total OPEB liability to Changes in the Healthcare Cost Trend Rate – The following presents the total OPEB liability of SAFCA, as well as what SAFCA's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	1.00%	<b>6 Decrease</b>	Cui	rrent Trend	1.00% Increase			
Net OPEB Liability	\$	168,147	\$	177,780	\$	190,951		

Non-Medicare -7.5% for 2019, decreasing to an ultimate rate of 4.0% in 2076 and later years. Medicare -6.5% for 2019, decreasing to an ultimate rate of 4.0% in 2076 and later years.

Changes in Net OPEB Liability – During the year ended June 30, 2019, SAFCA made an additional payment to reduce its Net OPEB liability. As the measurement period of the actuarial report was June 30, 2018 this additional payment was not reflected in the actuarial valuation, and therefore not included in the fiduciary net position. See below for the Net OPEB liability as of June 30, 2019, with a measurement period of June 30, 2018:

	Total OF	PEB Liability	<b>Fiduciary Net Position</b>	Net OPEB Liability
Balance at 6/30/18	\$	151,087		151,087
Changes for the year				
Service Cost		27,837	-	27,837
Interest		6,406	-	6,406
<b>Assumption Changes</b>		(7,550)		(7,550)
Net Changes		26,693		26,693
Balance at 6/30/19				
(6/30/18 Measurement				
Date)	\$	177,780		177,780

# NOTE 14 – POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB), (Continued)

*OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB* - For the fiscal year ended June 30, 2019, SAFCA recognized OPEB expense of \$30,405. At June 30, 2019, SAFCA reported deferred inflows of resources and deferred outflows of resources related to OPEB from the following source:

	ed Outflows of esources	Deferred Inflows of Resources			
Differences between expected and actual experience	\$ -	-			
Changes of assumptions	-	18,430			
Net difference between projected and actual earnings on plan investments	-	-			
Employer contributions made subsequent to the measurement date	 141,000				
Total	\$ 141,000	18,430			

Amounts reported as deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Fiscal Year Ending	
June 30	
2020	\$ (3,838)
2021	(3,838)
2022	(3,838)
2023	(3,838)
2024	(2,500)
2025-2026	(578)
Total	\$(18,430)

#### NOTE 15 – FUTURE GASB PRONOUNCEMENTS

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*, effective for fiscal years beginning after December 15, 2018. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. SAFCA has not determined the effect, if any, on the financial statements.

In June 2017, GASB issued Statement No. 87, *Leases*, effective for fiscal years beginning after December 15, 2019. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. SAFCA has not determined the effect, if any, on the financial statements.

In June 2018, GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, effective for fiscal years beginning after December 15, 2019. The objectives of this Statement are (a) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (b) to simplify accounting for certain interest costs. SAFCA has not determined the effect, if any, on the financial statements.

In August 2018, GASB issued Statement No. 90, *Majority Equity Interests*, effective for the fiscal years beginning after December 15, 2018. The objective of this statement is to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. SAFCA has not determined the effect, if any, on the financial statements.

In May 2019, GASB issued Statement No. 91, *Conduit Debt Obligations*, effective for fiscal years beginning after December 15, 2020. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with 1) commitments extended by issuers, 2) arrangements associated with conduit debt obligations, and 3) related note disclosures. SAFCA has not determined the effect, if any, on the financial statements.

# SACRAMENTO AREA FLOOD CONTROL AGENCY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GENERAL FUND - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Budgeted	Amou	nts		Variance with Final Budget - Positive		
	Original		Final	Actual		(Negative)	
REVENUES							
Special benefit assessments	\$ 6,300,000	\$	6,300,000	\$ 6,169,964	\$	(130,036)	
Interest and other income	 52,000		52,000	363,895		311,895	
Total revenues	6,352,000		6,352,000	6,533,859		181,859	
EXPENDITURES							
Current:							
Public protection	8,041,937		8,041,937	 7,100,069		941,868	
Deficiency of revenues							
under expenditures	(1,689,937)		(1,689,937)	(566,210)		1,123,727	
OTHER FINANCING SOURCES (USES)							
Transfers in	1,200,812		1,200,812	 1,416,302		215,490	
NET CHANGE IN FUND BALANCE	\$ (489,125)	\$	(489,125)	\$ 850,092	\$	1,339,217	

#### SACRAMENTO AREA FLOOD CONTROL AGENCY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF SAFCA'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY COST SHARING DEFINED BENEFIT PENSION PLAN LAST FOUR FISCAL YEARS\*

	2019 2018			2017	2016
SAFCA's proportion of the net pension liability		0.0253%	0.0202%	0.0189%	0.0016%
SAFCA's proportionate share of the net pension liability	\$	768,472	\$ 797,730	\$ 656,080	\$ 42,852
SAFCA's covered payroll	\$	1,846,039	\$ 1,732,171	\$ 1,498,016	\$ 124,835
SAFCA's proportionate Share of the net pension liability as a percentage of its covered payroll		41.63%	46.05%	43.80%	34.33%
Plan fiduciary net position as a percentage of the total pension liability		77.69%	75.39%	75.87%	78.40%
Measurement date:	J	une 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015

#### Notes to Schedule:

<sup>\*</sup>Fiscal year 2016 was the first year of implementation, therefore, only four years are shown.

<sup>\*</sup>No Changes in assumptions: In the measurement period ended June 30, 2018 the discount rate was unchanged from 7.15% from the prior year ending June 30, 2017.

## SACRAMENTO AREA FLOOD CONTROL AGENCY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF SAFCA'S CONTRIBUTIONS COST SHARING DEFINED BENEFIT PENSION PLAN LAST FOUR FISCAL YEARS\*

	2019	2018	2017	2016
Actuarially determined contributions	\$ 223,044	\$ 203,862	\$ 213,806	\$ 179,319
Contributions in relation to the actuarially determined contribution Contribution deficiency (excess)	\$ 223,044	\$ 203,862	\$ 213,806	\$ 179,319
Covered payroll	\$ 2,054,827	\$ 1,846,039	\$ 1,732,171	\$ 1,498,016
Contribution as a percentage of covered payroll	10.85%	11.04%	12.34%	11.97%

<sup>\*</sup>Fiscal year 2016 was the first year of implementation, therefore, only four years are shown.

## SACRAMENTO AREA FLOOD CONTROL AGENCY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS LAST TWO FISCAL YEARS\*

	2019		2018		
Changes in Total OPEB Liability					
Service cost	\$	27,837	\$	31,314	
Interest		6,406		4,668	
Assumptions changes		(7,550)		(17,394)	
Net changes		26,693		18,588	
Total OPEB liability - Beginning		151,087		132,499	
Total OPEB liability - Ending	\$	177,780	\$	151,087	
Plan Fiduciary Net Position					
Contribution - employer	\$	-	\$	_	
Net investment income	7	_	_	_	
Benefit payments		_		-	
Administrative expense		_		_	
Net changes		_	-	-	
Plan fiduciary net position - Beginning		-		-	
Plan fiduciary net position - Ending	\$	-	\$	-	
Covered-employee payroll	\$	1,950,252	\$	2,496,489	
OPEB liability as a percentage of its covered payroll		9.12%		6.05%	
Measurement date:		June 30, 2018		June 30, 2017	

## **Notes to Schedule:**

<sup>\*</sup> Fiscal year 2018 was the first year of implementation, therefore, only two years are shown.

# SACRAMENTO AREA FLOOD CONTROL AGENCY NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 1 – BUDGET

SAFCA's budget for the general fund is prepared on the budgetary basis of accounting. Encumbrances not liquidated in the current year are added to the subsequent-year budget for reporting and control purposes.

Encumbrances, which are commitments related to the future purchase of goods or services, are recorded in the General Fund. Encumbrances outstanding at year-end do not constitute expenditures or liabilities. Unencumbered appropriations lapse at year-end and encumbrances outstanding at that time are reported as restricted, committed or assigned fund balance for subsequent-year expenditures.

## NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Annual budgets are adopted on a budgetary basis and are used as a management control device for the General Fund. All annual appropriations lapse at fiscal year-end. The Director of Administration prepares and submits a proposed budget to the Board of Directors in May for review. After reviewing the proposed budget and making such revisions as it may deem advisable, a final budget is prepared and adopted no later than the June board meeting. Revisions to the adopted budget must be presented to the Board of Directors by the Director of Administration and approved by resolution. The legal level of budgetary control is at the functional level.



# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Directors Sacramento Area Flood Control Agency Sacramento, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Sacramento Area Flood Control Agency (SAFCA), as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise SAFCA's basic financial statements, and have issued our report thereon dated December 20, 2019.

## Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered SAFCA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of SAFCA's internal control. Accordingly, we do not express an opinion on the effectiveness of SAFCA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether SAFCA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sacramento, California December 20, 2019

Macias Gini É O'Connell LAP



## Independent Auditor's Report on Compliance with Bond Covenants

Board of Directors Sacramento Area Flood Control Agency Sacramento, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Sacramento Area Flood Control Agency (SAFCA), as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise SAFCA's basic financial statements and have issued our report thereon dated December 20, 2019.

In connection with our audit, nothing came to our attention that caused us to believe that SAFCA failed to comply with the provisions of the Series 2007, 2008, and 2012 Consolidated Capital Assessment District Bonds, Resolution No. 07-052, Article VII, Sections 7.01 to 7.11, the Series 2014 Natomas Basin Local Assessment District Bonds, Resolution No. 2014-033, Article VII, Sections 7.01 to 7.12, the Series 2015 Capital Assessment District Bonds, Resolution No. 2015-096, Article VII, Sections 7.01 to 7.12, and the Series 2016 Consolidated Capital Assessment No. 2 Bonds, Resolution No. 2016-108, Article VII, Sections 7.01 to 7.12, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding SAFCA's noncompliance with the above referenced terms, covenants, provisions, or conditions of the Indenture, insofar as they relate to accounting matters.

This report is intended solely for the information and use management of SAFCA and its Board of Directors and it not intended to be and should not be used by anyone other than these specified parties.

Sacramento, California December 20, 2019

Macias Gini É O'Connell LAP